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Date: Octobe	er 5, 2012	

Witness: Various

PACIFIC GAS AND ELECTRIC COMPANY (PG&E)
SOUTHWEST GAS CORPORATION (SWGAS)
WESTERN MANUFACTURED HOUSING COMMUNITIES
ASSOCIATION (WMA)
GOLDEN STATE MANUFACTURED HOME OWNERS LEAGUE
(GSMOL)
COALITION OF CALIFORNIA UTILITY EMPLOYEES (CCUE)
SAN LUIS REY HOMES (SLRH)

### MOBILE HOME PARKS AND MANUFACTURED HOUSING COMMUNITIES SERVICE TRANSFER TO ELECTRIC AND GAS CORPORATIONS

PREPARED TESTIMONY

### MOBILE HOME PARKS AND MANUFACTURED HOUSING COMMUNITIES SERVICE TRANSFER TO ELECTRIC AND GAS CORPORATIONS PREPARED TESTIMONY

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# PACIFIC GAS AND ELECTRIC COMPANY (PG&E) SOUTHWEST GAS CORPORATION (SWGAS) WESTERN MANUFACTURED HOUSING COMMUNITIES ASSOCIATION (WMA) GOLDEN STATE MANUFACTURED HOME OWNERS LEAGUE (GSMOL)

COALITION OF CALIFORNIA UTILITY EMPLOYEES (CCUE)
SAN LUIS REY HOMES (SLRH)

JOINT SUBMISSION INTRODUCTION

#### JOINT SUBMISSION INTRODUCTION

1

2	Pursuant to the May 17, 2012 ruling, Pacific Gas and Electric Company (PG&E),
3	the Western Manufactured Housing Communities Association (WMA), Southwest
4	Gas Corporation (SWGas), Golden State Manufactured Home Owners League
5	(GSMOL), the Coalition of California Utility Employees (CCUE), and San Luis Rey
6	Homes (SLRH) jointly submit this prepared testimony on proposed utility mobile
7	home park conversion programs.
8	WMA, GSMOL, CCUE, and SLRH support and agree with PG&E's MHP
9	conversion program proposal, as contained herein. SWGas' testimony discusses its
10	program proposal, which is conceptually the same as PG&E's proposal.

# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 1 POLICY AND PROPOSAL

#### PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 1 POLICY AND PROPOSAL

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## PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 1 POLICY AND PROPOSAL

#### 4 A. Introduction

Pacific Gas and Electric Company (PG&E) supports the goal of the California Public Utilities Commission (CPUC or Commission) to increase the safety and reliability of gas and electric service to mobile home park (MHP) residents by offering replacement of utility service to individual residents from MHP owned and operated systems to direct public utility service. The current MHP utility system transfer process has been largely ineffective at achieving the Commission's goal and, as a result, a new process which removes barriers to transfer and minimizes uncertainty for ratepayers and utilities should be considered. Pursuant to the May 17, 2012 ruling, PG&E has developed its program proposal and prepared testimony to help the Commission achieve these goals.

#### B. PG&E's Proposal

#### 1. Mobile Home Park Conversion Program

PG&E is proposing a voluntary 10-year program whereby PG&E will work with participating MHP owners and residents to install new direct-service gas and/or electric utility systems parallel to existing MHP systems, and switch the MHP residents to the new utility system. The newly installed systems up to and including the meter, will be owned and operated by PG&E.

The majority of existing MHP master metered (legacy) systems were installed decades ago. PG&E has no knowledge of the material, equipment or the practices employed during the original construction or the MHP owner inspection frequency and maintenance practices since then. Therefore, as part of this voluntary conversion program, the MHP owner will agree to maintain the legacy system and continue to provide service to the MHP residents until cut-over to the direct-service public utility system. Throughout the utility construction, the legacy system will remain the property and responsibility of the MHP owner, including the cost of any removal or decommissioning.

PG&E estimates there are approximately 1,400 MHPs within its service territory. PG&E proposes to accept a maximum number of 140 MHP applications per year into this voluntary program. At a 100 percent participation rate, replacement of 1,400 master-metered MHP systems could be achieved over a 10-year period.

#### 2. Safety and Reliability

The CPUC exercises jurisdictional authority over the safety of natural gas and propane distribution systems, whether owned by the MHP, the local utility or another (non-municipal) entity. The Department of Housing and Community Development (HCD), a department in the California Business Transportation and Housing Agency, has jurisdictional authority over MHP owned electric distribution systems, unless the local government (city or county) has exercised its option to undertake this responsibility.

Under PG&E's proposal, these entities would continue to serve in this capacity until system cut-over from MHP owned master-metered facilities to utility direct service, at which time operational responsibility for the new system, up to the service delivery point (including the meter) would transfer to the certificated utility. Safety jurisdictional authority would, thereafter, be consolidated under the CPUC. Should a MHP owner opt not to convert during the voluntary program timeline, the regulatory agency with jurisdictional authority may utilize its enforcement authority to address safety or reliability issues uncovered during its existing inspection processes. The MHP owner may address safety and reliability issues on its own, or may elect to participate in the existing transfer process.<sup>1</sup>

PG&E also proposes a process whereby the Commission, in consultation with HCD and/or the responsible city or county regulatory agencies, work to prioritize projects as requests for conversion under this program are received. This process, described in more detail in Chapter 2, will ensure MHPs with safety and reliability issues identified by the Commission, HCD, or the responsible city or county agency are given the appropriate prioritization.

<sup>1</sup> Existing transfer process as defined in California Public Utilities Code Sections 2791-2799.

#### 3. Construction Beyond the Meter

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Given PG&E's past experience in the conversion of overhead electric service to underground, 2 and in order to ensure an efficient and safe transition to direct utility service, PG&E proposes work continue past the meter to include installation of the individual electric meter pedestals and electrical wiring from each electrical meter panel pedestal to the point of connection of each mobile home, and gas houseline plumbing from the PG&E riser to the home connection. PG&E proposes the MHP owner hire a private electrical and/or plumbing contractor to install a new electric pedestal and service delivery point, and a new gas houseline, and these costs be included in the program and recovered from ratepayers. Inspection of these new individual customer service electric and gas facilities, by the appropriate authority, would be required prior to cut-over to direct utility service.

By including these beyond the meter improvements, MHP residents are assured that they will obtain the full benefit of the new utility systems and PG&E will be assured that the resident's gas and electric service delivery points have been inspected and approved in advance of service cut-over.

A more detailed discussion of PG&E's proposed MHP conversion program is included in Chapter 2.

#### 4. Outreach, Education and Credit

PG&E proposes to engage in outreach and education efforts with MHP owners, MHP residents, local agencies, and other interested parties to ensure a smooth transition from MHP sub-metered systems to direct utility service. Activities will include direct contact with interested parties, community meetings (town hall meetings), a dedicated Customer Care Relationship Manager (CCRM) for each MHP conversion, special Contact Center support, and material to help inform and guide interested parties through the process.

For the MHP residents, PG&E proposes to waive the initial credit check, and potential service deposit, and track service termination write-off for the

<sup>2</sup> 

Electric Rule 20A.

initial MHP conversion customer for five years from the date the MHP resident becomes a PG&E<sup>4</sup> customer. The new PG&E customer would be subject to existing service shut-off provisions as defined in Rule 11, and during the 5-year period, uncollectible accounts will be subject to recovery from ratepayers. Once a MHP has been converted to direct PG&E service, any new MHP residents at that location requesting service must meet existing PG&E credit requirements as defined in Rule 6 and Rule 7.

A more detailed discussion of PG&E's outreach, education, and credit proposals are included in Chapter 3.

#### 5. Required Legislation

 PG&E's proposal addresses the Commission's goals and does not require additional legislative action. PG&E's voluntary program maintains jurisdictional oversight for those MHP owners who elect not to participate in the program, and maintains inspection processes as they exist today under General Orders 95, 128 and 112-E. Under PG&E's proposal, the existing transfer process<sup>5</sup> will continue to be an option for MHP owners.

#### C. Program Uncertainty

Residents of master-metered MHPs and manufactured housing communities (collectively MHPs) receive their natural gas and/or electricity directly from the MHP owners and operators through MHP owned distribution systems; certificated public utilities such as PG&E provide neither direct service to residents nor have knowledge of the type of environment in which these systems exist. Parties have noted,<sup>6</sup> as has the Commission,<sup>7</sup> that there is a lack of historical, accurate records and information about MHPs.

Although PG&E has extensive gas and electric line extension experience, including the conversion of overhead electric to underground service, PG&E has little experience with conversion of occupied MHP utility systems and the MHP

The date an MHP tenant becomes a PG&E customer is when the system cut-over to direct utility service is complete.

<sup>5</sup> Existing transfer process as defined in California Public Utilities Code Sections 2791-2799.

Prehearing conference transcripts of April 15, 2011, June 14, 2011, and August 19, 2011. Responses to Question 11 of the *Questionnaire to Mobilehome Parks and Manufactured Housing Communities* showed respondents do not have as-built plans, drawings, or maps of the electric and/or natural gas systems.

<sup>7</sup> Assigned Commissioner's Amended Ruling and Scoping Memo, May 17, 2012, p. 4.

construction environment. Since 1997,<sup>8</sup> PG&E has completed just four transfers of MHP master-metered service and, in each of those cases the construction was performed primarily by the MHP applicant.

As a result, PG&E is proposing a completely new approach—to install new gas and electric utility systems in existing, developed and occupied MHPs—while recognizing that this new approach has considerable uncertainty. Such uncertainty exists in estimating programmatic expenditures in the absence of actual project engineering, and in the unique construction environment challenges PG&E expects to encounter while installing parallel underground gas and electric lines without causing damage to existing MHP utility infrastructure, interruption of MHP utility service, or damage to existing water, sewer and storm drains and avoiding intolerable disruption to the quality of life for MHP residents due to street blockages, excavation, noise, dust, and construction activity with major equipment.

#### D. Cost Recovery and Ratemaking

 Given the unknown environment, the uncertain level of possible program participation, and uncertainty in estimating costs to construct a completely new utility system while minimizing dust, noise and disruption to MHP residents based on very limited experience, PG&E proposes the creation and use of balancing accounts to track program costs, and that the costs be recovered on a forecast basis from gas and electric customer classes paying distribution costs. PG&E proposes that these balancing accounts be trued-up to actual costs annually in rates through the Annual Electric True-Up (AET) and Annual Gas True-Up (AGT), and all MHP conversion costs described in Chapters 2 and 3 are pre-authorized by the CPUC and not subject to further reasonableness reviews.

To achieve the Commission's MHP safety and reliability goals, PG&E's proposed program will fund certain project costs typically funded by the MHP owner under existing line extension tariffs<sup>9</sup> and Public Utilities Code.<sup>10</sup> PG&E provides an estimate for conversion costs in Chapter 2 and Chapter 3; however,

<sup>8</sup> R.11-02-018 Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report. July 13, 2012, p. 46.

<sup>9</sup> Gas and Electric Rules 15 and 16.

Sections 2791-2799.

and as noted above, there exists significant uncertainty in these figures. PG&E estimates, as described in greater detail in Chapter 2 and Chapter 3, equate to a 10-year program estimate of approximately \$2.5 billion, 11 should all MHPs be converted under the program and the estimated contingency be fully utilized.

Upon cut-over to direct utility service for the MHP residents, the master-meter discount previously provided to the MHP owner will cease as the MHP owner no longer has responsibility for utility service. PG&E does not believe a gradual phasing out of the master-metered discount to accelerate conversion program participation is appropriate as such an action could decrease funding for ongoing system maintenance. The master meter discount itself is litigated in each utility's respective General Rate Case (GRC) and Gas Biennial Cost Allocation Proceeding (BCAP)<sup>12</sup> and may be addressed in those forums.

After a final Commission decision in this rulemaking, PG&E proposes that, as a next step, the Utilities jointly develop a standardized program application and contract agreement to support the new MHP conversion program, and update the Utility MHP conversion programs<sup>13</sup> through the appropriate procedural mechanism.

A more detailed discussion of PG&E's proposed cost recovery and ratemaking is included in Chapter 4.

#### E. Conclusion

PG&E's program proposal achieves the Commission's goal to increase the safety and reliability of utility service to MHP residents, and removes the barriers that have historically impeded broader participation in the existing transfer program.

<sup>11</sup> Total estimate excludes operating and maintenance costs, as discussed in Chapter 2. Excludes any cost escalation to account for changes in costs likely to occur during the program period.

<sup>12</sup> The current electric master meter discount was litigated as part of PG&E's 2011 GRC, Phase 2. See Commission Decision 11-12-053. The current gas master meter discount was adopted by the Commission in Decision 10-06-035.

PG&E proposes such updates include a request for recovery of the appropriate revenue requirement in rates, reflecting cost estimates approved in this phase of the proceeding, and provide notice to customers.

As a result, PG&E recommends the Commission consider approval of:

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- PG&E's proposed voluntary 10-year MHP conversion program and MHP conversion prioritization process.
  - PG&E's MHP conversion program approach and cost estimates proposed in Chapter 2, to address the Commission's goal of replacement of utility service to individual residents from MHP owned and operated systems to direct service from the utility.
  - PG&E's outreach, education, and credit proposals, including cost estimates proposed in Chapter 3 to ensure the seamless continuation of service to MHP residents.
  - PG&E's proposal to recover MHP conversion program expenditures on a
    forecast basis, including any difference between the adopted and the actual
    expense and capital revenue requirement, from its gas and electric
    customer classes paying for distribution costs.
  - PG&E's proposal to establish two new mobile home park balancing accounts (MHPBA), one for electric customers and one for gas customers, to record the difference between the adopted and the actual expense and capital revenue requirement associated with MHP conversion costs.
  - PG&E's proposal to transfer any balance in the MHPBAs to the Distribution Revenue Adjustment Mechanism, Core Fixed Cost Account, or Non-core Fixed Cost Account annually to be recovered in the AET or AGT advice letters.
  - PG&E's proposal to move the ongoing revenue requirement associated with converted MHPs from the MHPBAs to its GRC revenue requirement in the GRC proceedings subsequent to each MHP conversion.
  - PG&E's proposed annual reporting process to provide program visibility to interested parties.
  - PG&E's proposed post-rulemaking activities to reflect policy decisions made
    in this rulemaking, request recovery of the forecast revenue requirement
    reflecting the approved cost estimates, provide notice to customers, develop
    a standardized program application and construction agreement contract
    necessary for MHP conversion program implementation, and determine the
    appropriate program information to be provided annually.

# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 2 MOBILE HOME PARK CONVERSION PROGRAM

#### PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 2 MOBILE HOME PARK CONVERSION PROGRAM

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## PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 2 MOBILE HOME PARK CONVERSION PROGRAM

#### A. Introduction

 In this chapter, Pacific Gas and Electric Company (PG&E) discusses its mobile home park (MHP) conversion program proposal, in support of the California Public Utilities Commission (CPUC or Commission) goal to encourage replacement of service to individual residents from MHP-owned and operated systems with direct public utility service.

Residents of master-metered MHP and manufactured housing communities (collectively MHPs) receive their natural gas and/or electricity directly from the MHP owners through privately-owned MHP distribution systems. In this arrangement, the serving utility provides distribution energy services (gas or electricity) to one or more master meters, and the MHP operates a distribution system within the confines of the park, providing service to individual residents.

Jurisdiction over the provision of energy for MHPs and over the safety of individual MHP units is a mix between state and local jurisdictions. The CPUC exercises jurisdictional authority over the safety of natural gas and propane distribution systems, whether owned by the MHP, the certificated utility or other entity. For electric systems, MHP safety inspections are performed by the Department of Housing and Community Development (HCD) and local governmental authorities.

#### B. Safety and Reliability

As indicated by parties to this proceeding,<sup>1</sup> the condition of the MHP utility systems evaluated to date have resulted in recommended complete replacement of MHP master-metered systems to alleviate public safety and utility system reliability concerns. Further, MHP owners responding to a survey<sup>2</sup> note that few have as-built plans, drawings, or maps of the electric and/or

<sup>1</sup> June 14, 2011 workshop.

Responses to Question 11 of the *Questionnaire to Mobilehome Parks and Manufactured Housing Communities* showed respondents do not have as-built plans, drawings, or maps of the electric and/or natural gas systems.

- natural gas systems.<sup>3</sup> Additionally, PG&E anticipates a wide variation in the condition of the MHPs, in addition to safety related issues:
- System reliability

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- Adequate capacity
- Systems in need of immediate repair
- Individual home issues include unpermitted building additions and deterioration

Replacement of the MHP master-metered systems, as described under PG&E's proposal, addresses design and code compliance issues impacting safety and reliability with older MHP distribution systems or those not designed or installed to current specifications. These issues include, but are not limited to, the following:

- Layout of the system, while code-compliant, may use different design criteria than used by PG&E.
- Existing joint trench occupants are not configured with proper separation, depth or location in the trench.
- Presence of "wet" utilities such as potable water, storm drains, or sewer in the same trench with gas and electric lines.
- Presence of propane in the same trench with electric lines.
- Lack of records, including as-built drawings, material (e.g., pipe manufacturer and date) specifications, inspection and maintenance records.
- Non-standard materials, outdated or discontinued materials.
- Incompatible fittings and replacement parts not stocked in utility inventory.
- Installation and repair methodologies for legacy system no longer standard.
  - Standard public utility tools and equipment not compatible with existing legacy MHP facilities.
    - Utility personnel may not be trained on the type of equipment or materials present with legacy MHP system.

#### 1. Gas Systems

Master-metered gas distribution systems are designed and installed to the requirements of Title 49 of the Code of Federal Regulations, Part 192,

Responses to Question 11 of the *Questionnaire to Mobilehome Parks and Manufactured Housing Communities, August 10, 2011.* 

and CPUC General Order (GO) 112-E. Transfer of ownership to a gas utility, however, necessitates upgrade of a MHP system to comply with current regulations.

Gas distribution systems, including MHP systems, were not added to regulations until 1960.<sup>4</sup> As the new regulations were implemented, systems already in use were not required to be retrofitted to meet the newly applicable codes. Potential issues include, but are not limited to, the following:

- Installation of gas piping under mobile homes and other buildings.
- Installation of lines at inappropriate depths.
- Non-standard material in trench backfill.
- Installation without minimum clearances from other utilities.
- Use of non-standard and non-compatible materials including, but not limited to, polyvinyl chloride (PVC) pipe.
- Gas facilities installed in non-standard ways (e.g., glued vs. fused).
- Plastic systems installed without locating wire.
- Lack of cathodic protection.

#### 2. Electric Systems

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PG&E believes many MHP electric systems built prior to 1975 do not meet the requirements of the National Electric Code and GOs 95 and 128. Similar to the challenges related to the existing MHP gas systems, electric systems are subject to issues that make full replacement of the electric system the most appropriate approach to ensure the safe and reliable delivery of natural gas and electricity. Potential issues include, but are not limited to, the following:

- Overhead distribution lines which do not meet GO 95 requirements for pole and service height, climbing space, safety signage, and other requirements.
- Electric lines installed without adequate clearances between mobile homes, other buildings, and other utilities.
- Overhead conductors not appropriately insulated.

June 14, 2011 Workshop presentation-Regulation History-Gas, Brad Harward, Housing & Community Development.

- Meters and pedestals do not meet current utility industry standards.
  - Main panel capacity ratings below resident connected or desired load.
  - Materials and equipment which are not in conformance with current utility design standards.
  - Exposed conductors due to aging, failed, cracked, or missing insulation, or inadequate depth and cover for underground systems.
  - Overhead electrical systems attached to and/or supported by unsafe structures, buildings, or vegetation.
  - Other structures have been built over, or under, existing electric facilities.

#### C. Mobile Home Park Conversion Program

#### 1. Program Overview

PG&E is proposing a voluntary program whereby PG&E will work with participating MHP owners to install new parallel gas and/or electric utility systems and convert the MHP residents to direct utility service. Thereafter, the newly installed systems, up to and including the meter, will be owned and operated by PG&E. The legacy systems will remain the property and responsibility of the MHP owner, including decommissioning. PG&E proposes to manage the process and fund certain project costs that are typically borne by the MHP owner pursuant to current utility line extension tariffs and Public Utilities Code Sections 2791-2799.

PG&E estimates there are approximately 1,400 MHPs within its service territory. PG&E proposes to accept a maximum number of 140 MHP applications per year into this voluntary program. At a 100 percent participation rate, replacement of 1,400 MHP systems could be achieved over a 10-year period.<sup>5</sup>

PG&E proposes that prior to acceptance into the MHP conversion program, the MHP owner submit a standard MHP conversion program application that demonstrates the MHP owner's intent to participate in the program and provides pertinent information to both PG&E and the CPUC.

It is difficult to estimate with any level of confidence the average time it will take to complete a MHP conversion. Given the unique nature of each MHP conversion project and associated project time, PG&E recognizes a review and revision of the annual maximum number of program applications that can be accepted into the MHP conversion program may be necessary.

Upon receipt of the application, PG&E proposes the Consumer Protection and Safety Division (CPSD), the HCD, and local jurisdictions with the authority to do so, inspect and assess all MHP systems submitted for conversion and prioritize each MHP conversion prior to project scheduling by the public utility. However, if this assessment identifies a master-metered MHP system with serious safety, environmental, or other hazards, the CPSD may require the MHP owner to immediately correct the hazardous condition, whether or not the MHP proceeds with conversion.

Given PG&E's past experience in the conversion of overhead electric service to underground,<sup>6</sup> and in order to ensure an efficient and safe transition to direct utility service,<sup>7</sup> PG&E proposes the service conversion work continue beyond the meter and include reimbursement of the cost of installation of the individual electric meter pedestals and electrical wiring from each electrical meter panel pedestal to the point of connection at each mobile home, and gas houseline plumbing from the PG&E riser and meter to the home connection.

As part of the conversion, the MHP owner will install for each dwelling a new service delivery point (e.g., termination box or service panel) similar to the existing Rule 20A electric overhead to underground conversion process, and new gas houseline plumbing from the PG&E riser to the home connection. This installation would be subject to the applicable California codes and will require a qualified building inspection by the appropriate authority, before PG&E can connect the new service.

Each MHP owner will select their own qualified contractor to install the new gas and electric service delivery facilities beyond PG&E's termination point including, but not limited to, the meter pedestal/termination section, wire, conduit, and all trenching. PG&E would reimburse the MHP owner the

<sup>6</sup> Electric Rule 20A.

In PG&E's experience with Electric Rule 20A, new underground electric facilities may not be energized to the customer's panel if a customer opts not to pay for a new service panel that can accommodate underground service. This results in increased project costs, delays, and continued operation and maintenance of parallel systems.

cost of the new service facilities, and those costs would be capitalized as part of the cost of the MHP conversion program<sup>8</sup> and recovered in rates.

PG&E will not purchase, take over, or assume liability for any portion of the existing MHP gas or electric systems, and the current MHP owner will retain ownership and responsibility for their systems. MHP owners/residents will retain ownership of the newly-installed meter panels and/or pedestals, gas piping and all service facilities beyond the service delivery point, usually at the meter location.

It is expected that MHP residents will remain in service with existing, MHP master-metered facilities during construction. When the parallel direct utility service system construction is completed within the MHP, including required building inspections, MHP residents will be transitioned to the new utility systems and direct service from PG&E. Upon initiation of service from the new utility-owned system, the MHP owner would be responsible for decommissioning of the MHP owned system consistent with applicable codes and environmental regulations.

#### 2. Prioritization

 PG&E proposes a process whereby the Commission, in consultation with HCD or the responsible city or county regulatory agency, work to prioritize projects as requests for conversion under this program are received. This process will ensure MHPs with safety issues identified by the Commission, in conjunction with HCD and the responsible city or county agencies are given the appropriate prioritization.

Although the priority determination will reside with the Commission, HCD, or the local authority, PG&E recommends the prioritization of the replacement of MHP legacy energy systems be based on the following criteria:

- Legacy system safety
- Legacy system reliability
- Legacy system capacity

Under PG&E's proposal, these costs are incurred as part of a capital project to make PG&E's new services "used and useful" for their intended purposes. Should the CPUC adopt PG&E's proposal, such costs would not be borne by the individual mobile home owners, but instead would be recovered from all gas distribution customers through PG&E's capital revenue requirement, once approved.

MHP owner readiness (ability and demonstrated commitment to convert
 MHP services in coordination with utility construction schedules)

The prioritization of MHP applicants may result in a gas system conversion with a higher priority than the electric system, or vice-versa. To increase efficiency and lower costs, PG&E proposes to replace both systems based on the schedule for the higher priority system.

As discussed in more detail in Chapter 3, PG&E proposes to engage in stakeholder and community outreach to ensure a smooth transition to direct utility service. With PG&E's proposed Customer Care Relationship Manager (CCRM), and program management resources, PG&E is able to ensure the construction process and outreach activities are well coordinated. PG&E will inform and update MHP owners and residents on its activities and plans, and will work with jurisdictional agencies on the planning and permitting of projects.

#### 3. Engineering and Planning Process

 PG&E will prepare a preliminary design for the new gas and electric systems to replace the MHP master-metered systems, and:

- Distribute the preliminary design for review by parties (i.e., other utility operators as well as the MHP owner) upon validation of all loads for each MHP metered service.
- Provide the MHP owner with design and construction standards associated with the distribution and service designs.
- Prepare land rights documents for MHP owner's approval. All land rights documents must be executed and all necessary permits received before any construction can commence.
- Schedule construction after all design tasks are completed and final agreement(s) executed.

Gas and Electric specific design requirements for gas and electric systems are set forth below:

#### a. Gas

PG&E will design new gas MHP systems using current PG&E gas standards, and applicable codes and regulations. Engineering work will include:

- Performing gas planning studies.
- Gas facility design work, including meter location determinations, cost estimating, preparing bills of materials, and ordering long lead time materials.
- Preparing gas construction drawings.
- Submitting permit applications required for construction.
   If a MHP owner has an existing propane gas distribution system,

   PG&E proposes to replace it provided a PG&E gas distribution system is located nearby and the MHP owner agrees.

#### b. Electric

PG&E will design electric systems to meet PG&E electric design standards and applicable codes and regulations.<sup>10</sup> This will ensure that the facilities are consistent with existing PG&E facilities and can be incorporated into routine utility inspection and maintenance programs.

MHP owners will continue to own and be responsible for facilities located within the MHP's common use areas, including, but not limited to streetlights, recreation centers, pools, laundries, and other facilities. The electric system and meter(s) will be installed to serve these facilities and MHP owners will continue to be responsible for commodity usage and maintenance of common use equipment costs.

PG&E's proposed program assumes that the distribution system will be sufficient to provide service to a 100-ampere electric meter pedestal at each home. If the MHP owner requests, or is required to provide, additional capacity, it is possible that upgrades to the home or the connection between the home and the pedestal may be necessary. These upgrades, and additional costs, would be the responsibility of MHP owner or resident under PG&E's proposal.

<sup>9</sup> GO 112-E.

GOs 95 and 128.

#### 4. Land Rights

PG&E anticipates that one easement for the MHP will be required to provide service to the individual homes in the MHP, and other land or easement requirements will be necessary to install new distribution lines in the roads and provide service to the individual homes in the MHP. The easement will include the right for PG&E to maintain the facilities, as needed, for safe and reliable operation.

In situations where the MHP consists of several land owners, it is possible that multiple easements may be necessary if the gas or electric facilities cross property lines. Easements that may be needed to install gas or electric lines across third-party property will also be required by PG&E.

#### 5. Environmental Issues and Remediation

Required environmental remediation and resolution of environmental issues will reside with the MHP owner under PG&E's proposal. The regulatory agency with jurisdictional authority may utilize its enforcement authority to address environmental issues uncovered during existing inspection processes.

#### 6. MHP Conversion Program Agreement

Customer outreach and construction scheduling will begin after the utility and the MHP conversion program applicant enter into the final conversion agreement. This agreement would include performance requirements of the parties, anticipated costs, and would inform the party of their land, environmental, and remediation obligations under the program. PG&E proposes a standard form of this agreement be developed jointly by the Utilities and approved through the appropriate regulatory mechanism as part of the proposed post-rulemaking process discussed in Chapter 1.

#### 7. Construction

To ensure safe and reliable service delivery, and to capture cost efficiencies, PG&E proposes existing MHP overhead electric systems are replaced with underground electric systems. PG&E will perform all trenching and excavation, and will not remove existing MHP owner's facilities.

The MHP owner will arrange for replacement of the electric service termination and metering pedestal, which will remain the responsibility of the MHP owner after system cut-over.

MHP residents and owners will experience temporary inconvenience during the construction process. Effective outreach and education is important to help manage MHP resident expectations and address these issues which include, but are not limited to, the following:

- Noise and dust from trenching and construction activities.
- Temporary detours or street closures to accommodate trenching and other activities.
- Steel plating of open trenches.

- Construction equipment and materials stored on site.
- Temporary loss of electric or gas service during cut-over activities.
- MHP homes or individual appliances may not pass local building inspections.

Where PG&E does not provide both gas and electric service, the other commodity may be provided by a municipal utility, Southern California Gas Company or Southern California Edison. If joint utility service is identified as existing or as a construction option during the inspection process, PG&E will attempt to coordinate directly with other serving utilities to schedule work to reduce construction costs. PG&E also recognizes that scheduling a MHP conversion in separate stages, or phases, may be necessary to properly manage on-site logistics, weather, resources, construction activities such as trenching and excavation, cut-over of gas and electric service to homes, and inspection activities.

#### 8. Construction Permits

PG&E will acquire routine ministerial permits (e.g., encroachment permits) required for construction. Except for encroachment permits necessary for utility trenching within public rights-of-way, all other permits will be the responsibility of the MHP owner. This includes, but is not limited to, the following:

<sup>11</sup> Including, but not limited to, coordination between the serving utilities to ensure the installation of underground facilities in a trench occurs simultaneously.

- Environmental and governmental agency permits.
- Caltrans permits.

- Railroad permits.
- Building permits for gas and electric service work necessary to install new service delivery facilities including, but not limited to, gas house lines, electric meter pedestals, and terminations.

PG&E will perform a desktop environmental and cultural resources review of the proposed work at the MHP, and the review may indicate endangered species, sensitive habitat, or potential cultural resources in or near the project. In such cases, PG&E will recommend an on-site review by appropriate experts to develop an impact avoidance and mitigation approach. If a MHP conversion project requires additional permits from a regulatory agency, 12 PG&E will discontinue work on the MHP conversion until the MHP owner is able to secure the required permits.

Any permits obtained by the MHP owner for service must meet PG&E standards for construction activities and the ongoing maintenance of the facility.

#### 9. System Cutover

The MHP owner will maintain the legacy system and continue to provide utility service to the MHP residents until cut-over to the direct-service public utility system. Throughout utility construction, the legacy system will remain the property and responsibility of the MHP owner, including ongoing maintenance.

For natural gas MHP systems, PG&E's proposal includes disconnecting the MHP legacy system after the installation and pressurization of the new systems. This includes:

- Disconnection of the legacy service connections.
- Purging of remaining unpressurized gas from the MHP master-metered system.
- Separating and isolating the new and legacy systems.

<sup>12</sup> Including, but not limited to, the Department of Fish and Game or Regional Water Quality Control Board.

Responsibility for further decommissioning or removal, if necessary, will remain with the MHP owner.

For electric systems, PG&E will disconnect the master-metered service during the cut-over to the new underground system. It will be the responsibility of the MHP owner to decommission the electric system, and remove any unneeded poles.

#### D. Cost Estimate

 As directed by the Commission, PG&E, along with other parties to this proceeding, served a joint cost report<sup>13</sup> that used the San Luis Rey Homes MHP as a common case study to estimate costs for converting master-metered service to direct utility service.

PG&E has little experience with MHP conversions, however, PG&E has extensive experience with utility gas and electric line extension and believes the discussion provided in the cost report, 14 including the approach taken to develop the cost estimates, assumptions, inclusions, and exclusions, reflects a reasonable approach given the uncertain MHP environment. In the testimony that follows, PG&E provides additional information to support PG&E's program proposal and supplement the July 13, 2012, Joint Cost Report. 15

#### 1. Program Management

Program management functions are an important component of the MHP conversion program, for conversions that are completed, and also for those MHP conversion program applicants that begin the process and never complete the conversion under the MHP conversion program.

Should all 140 applicants proceed to construction in a given year, PG&E estimates six program managers will be required to manage the MHP

Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report. July 13, 2012.

Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report. July 13, 2012, pages 3 through 5.

For example, the Joint Utilities did not include cost estimates for operating and maintenance of the new utility system in the July 13, 2012, Joint Cost Report. PG&E is providing an estimate for such work in this chapter.

conversion program.<sup>16</sup> PG&E has estimated the annual costs in Table 2-1, which reflect the estimated cost of the program managers including benefits and payroll burdens, and overheads.

TABLE 2-1
PACIFIC GAS AND ELECTRIC COMPANY
MHP CONVERSION ANNUAL PROGRAM MANAGEMENTCAPITAL EXPENDITURES

Line	<b>5</b>	<del>-</del>
No.	Description	Total
1	Program Management(a)	\$1,495,116

<sup>(</sup>a) Estimated annual cost. For rate purposes, total annual cost will be allocated 50% to gas and 50% to electric.

#### 2. To the Meter Costs

The PG&E gas and electric estimate is based on an underground electrical system installed jointly with PG&E gas based on PG&E's current design and construction standards. PG&E will perform project management for the entire construction effort with PG&E resources, contracted resources, or a combination of both, and appropriate PG&E support staff as required. Construction will be performed either by PG&E employees or, if contracted out, contractors signatory to Local 1245 of the International Brotherhood of Electrical Workers.

The installation of the electrical system includes the installation of cables, switches, transformers, SmartMeters™, conduits and substructures, and other facilities required to complete the distribution and service line extensions. PG&E has included estimates for additional SmartMeter™ network technology that will be required to serve the incremental MHP customers, which is included in the "other" cost category. The civil/trenching work includes trenching, backfill, excavation, and surface repair activities. PG&E's per space cost estimate for to the meter work is included in Table 2-2 below:

Program management cost estimates were not included in the *Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report.* July 13, 2012, as noted on page 11, line 17. PG&E has included estimates in this testimony as the function is necessary to deliver PG&E's proposed MHP conversion program.

TABLE 2-2
PACIFIC GAS AND ELECTRIC COMPANY
TO THE METER PER SPACE MHP CONVERSION CAPITAL EXPENDITURES

Line No.	Description	Gas (per space)	Electric (per space)	Total (per space)
1	Civil/Trenching(a)	\$3,051	\$3,883	\$6,935
2	Electric System		2,959	2,959
3	Gas System	1,268		1,268
4	Other(b)		40	40
5	Contingency	864	1,377	2,240
6	Total			\$13,442

- (a) Estimates assume joint trench cost efficiencies.
- (b) Includes easement cost estimate; estimate does not change if space converted is served by one commodity (natural gas or electric), or both.

#### 3. Beyond the Meter Costs

For estimate purposes, and as noted above, PG&E is not authorized to, and does not currently perform this work. The estimate assumes that all new electric services will be installed underground. For MHPs with existing overhead systems, this means that the electric service (meter) panels will have to be changed to accommodate the new underground service, potentially at a new service delivery point. Even where the MHP's existing electric system is underground, experience shows that the electric service panel will typically require upgrade to allow the residents to fully enjoy the new electric system capacity. PG&E will require that the existing gas and electric delivery points have been approved by the appropriate building inspection authority prior to service connection.

While PG&E has included some costs for permits for the beyond the meter work, actual costs may vary due to differences among local permitting jurisdictions, and it is proposed by PG&E that this cost is the responsibility of the MHP owner, as noted above.

#### a. Electric System

For estimate purposes, PG&E bid-out the installation of the individual electric meter pedestals and electrical customer-owned wiring from each electrical meter panel pedestal to the point of connection in the front of the lots of each mobile home. This bid was obtained from a licensed electrical contractor in PG&E's service territory.

The cost estimate is for the installed cost of 100-ampere main meter pedestals and the conversion from the new service point to connection on each unit. This includes, but is not limited to, the following:

- Service termination/meter pedestal
- Grounding

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- Customer load-side wiring, breakers and related material
- Trenching and conduit

All labor and material was included in this pricing. Labor includes one journeyman electrician, apprentice laborer, and required equipment.

#### b. Gas System

For estimate purposes, PG&E bid-out all customer-owned gas houseline plumbing from the PG&E riser to the customer connection at the home. The estimate includes:

- Labor
- Materials, including gas piping, connections
- Trenching

PG&E's capital expenditure estimates for beyond the meter work, for both the gas and electric system, are included in Table 2-3 below:

TABLE 2-3
PACIFIC GAS AND ELECTRIC COMPANY
BEYOND THE METER PER SPACE MHP CONVERSION CAPITAL EXPENDITURES

Line No.	Description	Gas (per space)	Electric (per space)	Total (per space)
1	Civil/Trenching	\$1,419	\$1,419	\$2,838
2	Electric System		2,291	2,291
3	Gas System	2,360		2,360
4	Other(a)	236		236
5	Contingency	803	742	1,545
6	Total			\$9,271

<sup>(</sup>a) Includes estimate for permits, as provided by contractor.

PG&E included a contingency estimate to account for estimating uncertainty related to project construction, scheduling uncertainty, unforeseen soil conditions, and obstructions and hazards that could

affect the total project cost.<sup>17</sup> Given PG&E's voluntary program proposal, the contingency estimate also attempts to account for the unknown levels of program and project management resource support that may be required.<sup>18</sup>

#### 4. Back Office Account Set-Up

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PG&E charges new customer connection applicants for administrative processing costs on a per-meter basis, as approved by the Commission. 19 These administrative processing costs are incurred with any new premise and service point setup associated with a new meter.

PG&E proposes these costs be included in its MHP conversion program, and have included the cost estimates in Table 2-4 below:<sup>20</sup>

TABLE 2-4
PACIFIC GAS AND ELECTRIC COMPANY
PER METER MHP CONVERSION CUSTOMER CONNECTION PROCESSING EXPENSES

Line		Gas	Electric
No.	Description	(per meter)	(per meter)
1	Customer Connection Processing	\$200	\$200

#### 5. Operating and Maintenance<sup>21</sup>

Upon system cutover, PG&E proposes to align the Operations and Maintenance (O&M) practices with existing PG&E practices. As a result, the natural gas facilities require gas leak surveys, and the electric facilities require line patrols and inspections. PG&E has estimated these costs on a

PG&E's contingency estimate is based on the research contained in "Quality Guidelines for Energy System Studies," which notes contingency amounts should be highest at the budget authorization stage of the construction job estimation. PG&E's estimates and figures provided are pre-estimate as complete construction conditions are not known.

Program participation levels are unknown and could result in resource requirements to support PG&E's proposed conversion program, above and beyond the resources estimated.

**<sup>19</sup>** D.04-05-055, p. 47.

The cost estimates provided were inadvertently excluded from the Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report. July 13, 2012, page 15, line 20.

Operations and Maintenance costs were not included in the *Mobile Home Parks and Manufactured Housing Communities Service Transfer to Electric and Gas Corporations Joint Cost Report.* July 13, 2012, as noted on page 4. PG&E has included estimates as they are necessary to ensure the ongoing safety and reliability.

per-unit basis. A unit is defined as a gas service line for gas, and for electric, a piece of distribution line equipment (i.e., transformer, splice box, switch). As system engineering has not been performed and the required new gas and electric facilities are not known, the total cost of the O&M expenses cannot be determined; however, such activities are necessary to ensure ongoing safe and reliable system operation. PG&E has included the per-unit estimates for these activities in Table 2-4 below.

TABLE 2-5
PACIFIC GAS AND ELECTRIC COMPANY
PER UNIT MHP CONVERSION OPERATING AND MAINTENANCE EXPENSES

Line	Description	Gas	Electric
No.		(per unit)	(per unit)
1	Operating and Maintenance(a)	\$15	\$113

<sup>(</sup>a) Electric estimate reflects cost for inspection and patrol; gas estimate reflects leak survey.

# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 3 OUTREACH, EDUCATION, AND CREDIT

#### PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 3 OUTREACH, EDUCATION, AND CREDIT

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# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 3 OUTREACH, EDUCATION, AND CREDIT

#### A. Introduction

In this chapter, Pacific Gas and Electric Company (PG&E) presents its proposed stakeholder and community outreach approach, and credit policies associated with converting approximately 1,400 mobile home parks (MHP) from master-metered service to utility service in PG&E's service territory. The magnitude of this work requires the appropriate outreach to notify and help disseminate information to more than 105,000 affected residents, coordinate processes with the California Public Utilities Commission (CPUC or Commission) and local authorities, and address any questions or concerns interested parties have regarding the conversion of a MHP to direct utility service. This chapter also outlines the credit policy PG&E proposes to apply when establishing service to new utility customers under PG&E's proposed MHP conversion program.

PG&E does not have experience providing outreach and education to parties interested in the conversion of MHPs to direct utility service. In the four MHP conversions in PG&E's territory since 1997, only one park was occupied by residents during construction and customer outreach was performed by the MHP owner that applied for service transfer to PG&E under the existing process. Under PG&E's proposal, PG&E will have primary responsibility for coordination, outreach and education to owners, residents, and other stakeholders including the Commission and local authorities.

There are numerous activities PG&E expects will need to be actively managed with owners, residents, the Commission, and local agencies once a MHP conversion program is approved and MHP owners volunteer for service conversion to direct utility service. As stated in PG&E's October 21, 2011, Proposal to Transfer Master-Meters/Submeter Systems at Mobile Home Parks and Manufactured Housing Communities to Electric and Gas Corporations, "for both MHP owners and residents, converting to PG&E service may be a

<sup>1</sup> California Public Utilities Code (Pub. Util. Code) Sections 2791-2799.

complicated and disruptive process." This chapter proposes activities that will support a smooth transition of MHP residents to utility service, and further support the Commission's goals.

#### B. Outreach and Education

PG&E anticipates that outreach and education will take place in two steps. The first step will be the initial outreach to MHP owners, informing them of the availability of the conversion program, and the potential benefits and obligations associated with conversion. Although a MHP owner may be an eager and active participant in the MHP utility conversion process at the onset, it is difficult to determine how many MHPs will actually move forward with conversion when presented with the agreement outlining all the specific obligations of the parties.

The second step in outreach and education generally begins when the MHP owner has made the commitment to move forward with conversion. MHP residents may not share similar enthusiasm due to the fact residents do not have a voice in the decision to convert from MHP-service to direct utility service.<sup>2</sup> As a result, it is anticipated that the MHP conversion will also require timely and informative outreach to notify and educate all affected residents of potential work impacts, process,<sup>3</sup> and address any concerns residents and stakeholders may have before, during and after the conversion.

#### 1. Conversion Process Stakeholders

PG&E has identified the following stakeholders in the conversion process, as well as their potential communication needs below:

#### MHP Owners

MHP outreach is anticipated to take place in two steps. The first step to MHP owners will likely require detailed information about the conversion program including the financial and legal obligations associated with conversion. The second step outreach will occur when the MHP Owner commits to conversion by executing the specific conversion agreement(s). Once executed, the MHP Owner will need to be a partner with the utility in providing outreach to the residents. This

<sup>2</sup> Similar to the existing process defined by Public Utilities Code Sections 2791-2799, the MHP-owner enters into the transfer agreement with a utility, not the MHP residents.

Process topics include what residents should expect if safety issues are identified that require the disconnection of appliances until the appliance can be repaired or replaced.

will require information that describes the outreach process, responsibilities, and activity timing necessary to disseminate information at the community level.

#### MHP Residents

For MHP residents, the change to direct utility service has been requested by the MHP owner and the MHP resident is "along for the ride." As a result, the MHP resident may see the conversion as unnecessary, unwanted, and a disruptive process. However, once MHP residents are converted to utility service, they will have the opportunity to take advantage of numerous PG&E programs and services, including new rate options, SmartMeters™, energy conservation programs, and the potential for increased service capacity. Proper outreach and education about transition requirements and expectations will need to be proactively managed with timely execution before, during and after construction.

#### Local Government Stakeholders

Early outreach to local government officials will need to occur prior to outreach with impacted MHP residents. Government relations activities include discussion with elected officials, local emergency services, and others to ensure cohesive messaging across stakeholder organizations.

#### The Commission and Local Inspection Authorities

As part of the conversion process, and as described in more detail in Chapter 2, PG&E proposes the Commission's Consumer Protection and Safety Division (CPSD) and the California Department of Housing and Community Development (HCD) and local authorities charged with inspections of the MHPs work with PG&E to prioritize MHP conversion applications. This partnership requires communication and outreach to ensure all parties are informed of the process and the prioritization and timing of each MHP application. Once agreements have been received from each MHP conversion, additional outreach and education activities will begin.

#### Others

 The proposed conversion program may impact the surrounding community of MHPs that have opted for conversion. As a result, communications may be necessary to inform the surrounding community and in some instances, the general public about the program and the schedule with the potential for traffic, construction, and other related activities.

#### 2. Conversion Process Outreach Activities

To address the estimated communication needs of the stakeholders once an application for conversion is received from a MHP owner, PG&E's proposed outreach and education plans include:

- Outreach with the Commission, HCD, and local inspection authorities on work prioritization, inspections, safety, and conversion process activities.
- Outreach to local governmental officials to provide an overview of the MHP conversion program.

Once agreements are in place to convert a specific MHP, the following activities are anticipated:

- Outreach through designated Customer Care Relationship Managers
  (CCRM) to manage the PG&E process, establish roles and
  responsibilities between PG&E and the MHP owners, provide an
  estimated construction schedule, coordinate communication outreach
  efforts with the MHP owner to residents, coordinate and manage "town
  hall" meetings, and respond to general questions from all interested
  parties.
- Meetings with local government officials for conversion projects within a specific city and county to provide details about the conversion process tentative timeline, inform stakeholders about the outreach plan, and communicate how their constituents may be impacted by the program.
- Notification letters to MHP owners and residents.
- Community events (town hall meetings) to disseminate Transition Kits to MHP residents with information about: construction work impacts, timing, account setup instructions, utility programs and service, and SmartMeter™ energy management opportunities.

- Interactive Voice Response calls to provide additional communications as necessary.
- Door to door canvassing with door hanger reminders (when necessary)
   to MHP residents in immediate vicinity of onsite work.
- Post-construction, and system cut-over to utility service resolution material.<sup>4</sup>
- PG&E Contact Center (CC) resources will respond to questions, and assisting the MHP residents in the setup of their account with PG&E.
- PG&E CC will ensure that eligible MHP residents are included in PG&E California Alternate Rates for Energy (CARE) and medical assistance programs.
- Outreach with local media, if necessary, to inform the surrounding community about the transition of the MHP to utility service.
- Assisting the MHP owner with dissemination of information, including contractor contact information, for "beyond the meter" work performed on behalf of the MHP owner.

PG&E anticipates conversion work in some geographic areas will result in larger impacts to stakeholders (including MHP residents) than other geographic areas, and as a result, such conversions will require more direct and more costly communication efforts. Through an integrated schedule with outreach activities triggered by key operational milestones, impacted parties will be kept informed at critical times and throughout the conversion process.

#### 3. Role of Parties and the Commission

As described in Section B, ongoing communication with the Commission, local authorities, and other interested stakeholders will be required, at different points in the conversion process. As described in Chapter 2, PG&E will work to implement the conversion priorities of the CPSD, HCD, and local authorities. The priority assigned a particular MHP conversion will be communicated to the MHP applicant. Outreach and education activities with MHP residents and other interested parties will not

<sup>4</sup> Includes damage claims, among other post-construction items.

generally begin until an MHP agreement has been executed and conversion work has been scheduled in accordance with the MHP conversion priorities.

## C. Credit Policy and Proposal

## 1. Current Credit Policy

Pursuant to Rule 3, a new customer is defined as someone who has never had service in their name with PG&E or has had a break in service for greater than one year. Pursuant to existing Rules 6 and 7, new customers are asked to establish credit which provides some financial protection to PG&E and its ratepayers. As part of this process, applicants answer specific questions as part of setting up the account and determining if a deposit is needed through Connect Check. Connect Check is a service provided by Experian that authenticates the personal information provided and determines if a deposit should be assessed for the customer. New customers may be assessed a deposit pursuant to existing Rules 6 and 7, with three options available to fulfill the deposit request:

- Cash Deposit.
- Automated Payment Services (APS) Customers enroll in APS to have automatic deductions from their checking account. Their deposit is waived or cancelled if they stay on APS consecutively for 12 months or greater.
- Residential Bill Guaranty Another customer, if qualified, may be a guarantor and assume liability for the bill if the customer defaults.

#### 2. Credit Proposal

In this case, however, meeting PG&E credit standards for new customers may be an additional hurdle to the transition to utility service, and may impede the achievement of the Commission's goals of safe and reliable service at MHPs. To ensure a timely transition, PG&E proposes to waive the deposit requirement for any converting MHP resident.<sup>5</sup> Once cut-over is complete and service has been established to the new MHP customer, they would be subject to all existing service payment, notice, and shut-off

After a MHP has been converted to direct utility service, new customers at the MHP requesting service will be managed under existing PG&E credit policies and existing Rules 6 and 7 provisions.

provisions as defined in existing PG&E rules. Provided the MHP resident maintains an acceptable payment history under existing rules, PG&E will not assess a deposit.

PG&E proposes to track non-payment write-off for the initial resident customer conversion for five years from the date the MHP residents becomes a PG&E<sup>6</sup> customer in lieu of meeting PG&E existing credit standards (and providing a service deposit). Write-offs would be tracked in a similar fashion as other program costs incurred, and recovered in rates as proposed in Chapter 4.

#### D. Cost Estimate

PG&E anticipates that approximately three employees are required to manage outreach and education regardless of the number of conversions. The estimate for three employees, including benefits and payroll burdens, and overheads, has been included in Table 3-1. Startup costs associated with PG&E proposed program are also included in Table 3-1, and include the development of outreach and education materials.<sup>7</sup>

TABLE 3-1
PACIFIC GAS AND ELECTRIC COMPANY
MHP CONVERSION OUTREACH AND EDUCATION OPERATING EXPENSES

Line No.	Description	Total
1 2	Program Startup(a) Program Management(b)	\$400,000 \$534,000

<sup>(</sup>a) First year start-up cost. For rate purposes, total startup cost estimate will be allocated 50 percent gas and 50 percent electric. PG&E will seek recovery in rates for the total cost in the first year of the MHP conversion program.

For the activities discussed in Section 2 above, PG&E has estimated a per-space cost and has included this estimate in Table 3-2 below:

<sup>(</sup>b) Estimated annual cost. For rate purposes, total annual cost will be allocated 50 percent to gas and 50 percent to electric.

The date an MHP resident becomes a PG&E customer is when the system cut-over to direct utility service is complete.

<sup>7</sup> Such materials can include letter, door hangers, website information, and transition kits.

## TABLE 3-2 PACIFIC GAS AND ELECTRIC COMPANY PER SPACE MHP CONVERSION OUTREACH AND EDUCATION OPERATING EXPENSES

Line		Total
No.	Description	(per space)
1	Outreach and Education(a)	\$170

- (a) For rate purposes, per space cost estimate will be allocated 50 percent to gas and 50 percent to electric. Per space cost does not change if space converted is served by one commodity (natural gas or electric), or both.
- The estimates in Table 3-1 and Table 3-2 exclude any costs for non-
- 2 payment associated with PG&E's proposed credit policy.

# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 4 COST RECOVERY AND RATEMAKING

## PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 4 COST RECOVERY AND RATEMAKING

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# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 4 COST RECOVERY AND RATEMAKING

#### 4 A. Introduction

In this chapter, Pacific Gas & Electric Company (PG&E) presents its cost recovery and ratemaking proposals for the capital and operating expenses required to convert master-metered natural gas and electricity service with direct utility service at mobile home parks (MHP) and manufactured communities (collectively, MHPs) located within PG&E's service territory in support of the safety and reliability goals articulated by the California Public Utilities Commission (CPUC or Commission) in this rulemaking.

## B. Cost Recovery and Ratemaking Proposal

PG&E recommends that the Commission approve its cost recovery and ratemaking proposals as reasonable and necessary to implement its MHP conversion program presented in Chapters 1 to 3 of this testimony. PG&E's estimated costs, including annual, startup, per space, and per unit are included in Tables 4-1 to 4-6 of Attachment A, which reflect cost estimates from Chapter 2 and Chapter 3.

PG&E will request approval for recovery of the appropriate forecast cost estimates described in Chapter 2 and Chapter 3 of this testimony, through the appropriate post-rulemaking procedural mechanism. PG&E's cost estimates, as described in greater detail in Chapter 2 and Chapter 3, equate to a 10-year program cost estimate of approximately \$2.5 billion, 1 should all MHPs be converted under the program and the estimated contingency be fully utilized.

## 1. Mobile Home Park Balancing Accounts

Given the uncertainty described in Chapters 1 through 3 of this testimony, PG&E proposes to establish two new mobile home park balancing accounts (MHPBA); one for electric customers and one for gas customers. These accounts would record the difference between the adopted and the actual expense and capital revenue requirement

Total estimate excludes operating and maintenance costs, as discussed in Chapter 2. Excludes any cost escalation to account for changes in costs likely to occur during the program period.

associated with the costs of the MHP conversions described in Chapter 1 through Chapter 3.

The Commission has recognized it is "not an easy undertaking" to estimate the MHP conversion costs.<sup>2</sup> This is due to the diversity of physical conditions for each individual MHP with varied unique issues; PG&E's little to no experience with MHP conversion, and the unknown environment as discussed in Chapters 1 to 3 of this testimony.

PG&E anticipates that in the course of actual MHP conversion, it may encounter certain circumstances which require PG&E to perform additional unanticipated work and incur additional unanticipated costs, not previously included in the cost estimates presented in this testimony. All unexpected additional work and costs will be non-discretionary and required to meet the Commission's goal of increased safety and reliability. Based on its best estimates, PG&E presents estimated MHP conversion costs in Tables 4-1 to 4-6 in Attachment A.

PG&E proposes that the Commission allow PG&E to record in the MHPBA the difference between:

- 1. The MHP forecast revenue requirement calculated as follows:
  - a) The adopted revenue requirement associated with the MHP conversion annual program management capital expenditures, plus,
  - The adopted revenue requirement associated with per-space MHP conversion capital expenditures, multiplied by the number of MHP spaces expected to be converted, plus,
  - The adopted revenue requirement associated with the per-meter MHP conversion customer connection processing expenses, multiplied by the number of meters expected to be installed, plus,
  - d) The adopted revenue requirement associated with the per-unit<sup>3</sup> MHP conversion Operating and Maintenance (O&M) expenses, multiplied by the number of units expected to be performed, plus,

<sup>2</sup> Assigned Commissioner's Amended Ruling and Scoping Memo, February 24, 2011. Page 4.

A discussion of the per-unit estimates, including the definition, is included in Chapter 2.

e) The adopted revenue requirement associated with the first year 1 2 MHP conversion Outreach and Education program start-up operating expenses, plus, 3 f) The adopted revenue requirement associated with the annual 4 Outreach and Education program management operating expenses, 5 plus, 6 7 The adopted revenue requirement associated with the per-space 8 Outreach and Education operating expenses, multiplied by the number of MHP spaces expected to be converted. 9 2. The revenue requirement associated with the actual cost of the MHP 10 11 conversion, calculated as follows: a) The revenue requirement associated with the actual MHP 12 conversion annual program management capital expenditures, plus, 13 b) The revenue requirement associated with the actual MHP capital 14 expenditures, plus, 15 c) The revenue requirement associated with actual MHP conversion 16 customer connection processing expenses, plus, 17 d) The revenue requirement associated with the actual MHP 18 19 conversion O&M expenses, plus, e) The revenue requirement associated with the actual first year MHP 20 conversion Outreach and Education program start-up operating 21 expenses, plus, 22 23 f) The revenue requirement associated with the actual Outreach and Education program management operating expenses, plus, 24 g) The revenue requirement associated with the actual Outreach and 25 26 Education operating expenses. Until the Commission authorizes cost recovery through another 27 mechanism, the MHPBAs would continue to record the ongoing forecast and 28 29 actual revenue requirements associated with the MHP conversions. 30 PG&E will request that the Commission allow it to move recovery of the ongoing revenue requirement associated with converted MHPs from 31 32 MHPBAs to its General Rate Case (GRC) revenue requirement in the GRC proceedings subsequent to each MHP conversion. Should the Commission 33

approve PG&E's request, PG&E will consolidate the ongoing O&M and

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capital revenue requirement associated with converted MHPs in PG&E's GRC revenue requirement. If the Commission does not approve PG&E's proposal to include the MHP revenue requirement in the GRC, PG&E will continue to recover its ongoing MHP conversion program costs, and associated revenue requirement, through the MHPBAs, until such time as PG&E is allowed to transfer the converted MHPs into its GRC revenue requirement.

#### 2. Ratemaking

PG&E proposes to recover on a forecast basis, the revenue requirement associated with the MHP conversion costs presented in this application from its electric and gas customer classes paying for distribution costs. This includes the Commission-adopted MHP conversion revenue requirement and any difference between adopted and actual expense and capital revenue requirements recorded to the MHPBAs as described above. Accordingly, PG&E proposes that the Commission allow it to transfer any balance in MHPBAs to its Distribution Revenue Adjustment Mechanism, Core Fixed Cost Account or Noncore Fixed Cost Account annually to be recovered in its Annual Electric True-Up or Annual Gas True-Up advice letters. This proposed two-way balancing account treatment provides customer protection if PG&E's recorded costs are lower than forecast.

Currently, PG&E provides a master-meter discount to reimburse certain costs incurred by the master-metered MHP owner.<sup>4</sup> PG&E proposes to terminate the master-meter discount of the MHPs that have converted to PG&E's main service upon cut-over from the non-PG&E sub-metered system to PG&E service.

## C. MHP Conversion Program Reporting

PG&E proposes that the Utilities provide an annual report to the Commission on the status of the MHP conversion project, throughout the duration of the MHP conversion program. Through the report, the Commission and interested parties may review information on the MHP conversion program including, but not limited to, conversions completed to date and actual costs incurred.

<sup>4</sup> Including meter reading, rendering bills, facility maintenance and repair, and capital replacement.

- 1 PG&E proposes that, after a Commission decision in this rulemaking, the
- 2 Utilities work jointly to develop the appropriate content for such a report.

# PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 4 ATTACHMENT A MHP CONVERSION PROGRAM COST ESTIMATES

## PACIFIC GAS AND ELECTRIC COMPANY ATTACHMENT A MHP CONVERSION PROGRAM COST ESTIMATES

## TABLE 4-1 PACIFIC GAS AND ELECTRIC COMPANY MHP CONVERSION ANNUAL PROGRAM MANAGEMENT CAPITAL EXPENDITURES

Line No.	Description	Total
1	Program Management(a)	\$1,495,116

<sup>(</sup>a) Estimated annual cost. For rate purposes, total annual cost will be allocated 50% to gas and 50% to electric.

TABLE 4-2
PACIFIC GAS AND ELECTRIC COMPANY
TOTAL PER SPACE MHP CONVERSION CAPITAL EXPENDITURES
(TO THE METER AND BEYOND THE METER)

Line No.	Description	Gas (per space)	Electric (per space)	Total (per space)
1	Civil / Trenching(a)	\$4,470	\$5,302	\$9,773
2	Electric System	_	5,250	5,250
3	Gas System	3,628	_	3,628
4	Other(b)	236	40	276
5	Contingency	1,667	2,119	3,785
6	Total			\$22,712

<sup>(</sup>a) Estimates assume joint trench cost efficiencies.

## TABLE 4-3 PACIFIC GAS AND ELECTRIC COMPANY PER METER MHP CONVERSION CUSTOMER CONNECTION PROCESSING EXPENSES

Line		Gas	Electric
No.	Description	(per meter)	(per meter)
1	Customer Connection Processing	\$200	\$200

<sup>(</sup>b) Includes easement cost estimate; estimate does not change if space converted is served by one commodity (natural gas or electric), or both. Includes estimate for permits, as provided by contractor.

## TABLE 4-4 PACIFIC GAS AND ELECTRIC COMPANY PER UNIT MHP CONVERSION OPERATING AND MAINTENANCE EXPENSES

Lin No		Gas (per unit)	Electric (per unit)
1	Operating and Maintenance(a)	\$15	\$113
(a)	Electric estimate reflects cost for inspection and pasurvey.	atrol; gas estimate refl	lects leak

## TABLE 4-5 PACIFIC GAS AND ELECTRIC COMPANY MHP CONVERSION OUTREACH AND EDUCATION OPERATING EXPENSES

Line No.	Description	Total
1	Program Startup(a)	\$400,000
2	Program Management(b)	\$534,000

<sup>(</sup>a) First year start-up cost. For rate purposes, total startup cost estimate will be allocated 50% gas and 50% electric. PG&E will seek recovery in rates for the total cost in the first year of the MHP conversion program.

## TABLE 4-6 PACIFIC GAS AND ELECTRIC COMPANY PER SPACE MHP CONVERSION OUTREACH AND EDUCATION OPERATING EXPENSES

Line		Total
No.	Description	(per space)
1	Outreach and Education(a)	\$170

<sup>(</sup>a) For rate purposes, per space cost estimate will be allocated 50% to gas and 50% to electric. Per space cost does not change if space converted is served by one commodity (natural gas or electric), or both.

<sup>(</sup>b) Estimated annual cost. For rate purposes, total annual cost will be allocated 50% to gas and 50% to electric.

# PACIFIC GAS AND ELECTRIC COMPANY APPENDIX A STATEMENTS OF QUALIFICATIONS

## PACIFIC GAS AND ELECTRIC COMPANY STATEMENT OF QUALIFICATIONS OF KEVIN A. ERNST

3 Q 1 Please state your name and business address. A 1 My name is Kevin A. Ernst, and my business address is Pacific Gas and 4 Electric Company, 1850 Gateway Blvd, Concord, California. 5 6 Q 2 Briefly describe your responsibilities at Pacific Gas and Electric Company (PG&E). 7 A 2 I am a principal strategic planner in the Customer Impact Department. I am 8 responsible for developing and supporting process improvement efforts for 9 the Customer Engagement organization. 10 Q 3 Please summarize your educational and professional background. 11 A 3 I received a bachelor of science degree in civil and agricultural engineering 12 from the University of California, Davis in 1978. In 1978, I joined PG&E and 13 became a commercial representative in San Jose, responsible for 14 coordinating new gas and electric connections for commercial and small 15 16 industrial customers. From 1980 to 1987, I held positions as an energy 17 management representative and energy management engineer in Stockton and San Francisco, where I was responsible for implementing various PG&E 18 direct control load management programs. From 1987 to 1990, I was a 19 20 senior gas analyst supporting natural gas regulatory and restructuring efforts. 21 From 1990 through June 2012, I held various positions as a major 22 23 account representative, sr. major account representative, corporate account manager and principal strategic account manager providing and supporting 24 account management and customer service to PG&E's largest commercial 25 26 and industrial customers. In June 2012, I assumed my current position.

I have sponsored testimony before the California Public Utilities

Commission for PG&E on Interruptible Load Programs (Chapter 4) in the

2002 Annual Earnings Assessment Proceeding, in PG&E's 2003 General

Rate Case on Exhibit (PG&E-3), Chapter 3, "Account Services" and PG&E's

2007 General Rate Case, Exhibit (PG&E-5), Chapter 3 "Customer Care."

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- 1 Q 4 What is the purpose of your testimony?
- 2 A 4 I am sponsoring Chapter 3, "Outreach, Education, and Credit."
- 3 Q 5 Does this conclude your statement of qualifications?
- 4 A 5 Yes, it does.

## PACIFIC GAS AND ELECTRIC COMPANY STATEMENT OF QUALIFICATIONS OF MARSIAL R. FERNANDEZ

3	Q 1	Please state your name and business address.
4	A 1	My name is Marsial R. Fernandez, and my business address is Pacific Gas
5		and Electric Company, 4040 West Lane, Stockton, California.
6	Q 2	Briefly describe your responsibilities at Pacific Gas and Electric Company
7		(PG&E).
8	A 2	I am a director in the Customer Service Delivery Department, which is a
9		group within the Electric Operations Distribution organization. I oversee the
10		safety performance of the organization as well as the work related to
11		delivering excellent customer service to customers requesting new electric
12		and gas service or service rearrangements to new and existing facilities.
13	Q 3	Please summarize your educational and professional background.
14	A 3	I received a bachelor of science degree in mechanical engineering from
15		California State University, Chico in 1983. I received an engineering-in-
16		training certificate from the state of California in June 1982, a California
17		Energy Commission auditor certificate in April 1986, and a University of
18		Pacific management program certificate in December 1995. I was hired by
19		PG&E in 1983 as an energy management representative serving
20		commercial and industrial customers with energy conservation solution
21		strategies.
22		In 1987, I worked as an industrial power engineer responsible for
23		coordinating the electric and gas service requirements to new and existing
24		commercial and industrial customers as well as coordinating interconnection
25		services to large independent power producers.
26		In 1993, I obtained the Lodi community manager position responsible for
27		providing front counter payment services and meter reading services to the
28		local and surrounding communities while also serving as a community

overseeing the customer service operations for multiple offices in a larger geographical territory. In 1999, I obtained an analyst position within project and technical services responsible for forecasting new business

In 1997, I was promoted to local customer services manager position

liaison for the Company with local civic and non-profit organizations.

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connections, providing tariff support, completing financial variance reports, 1 and tracking and monitoring efficiency and productivity reports. 2 In 2006, I obtained a service planning supervisor position overseeing a 3 work group responsible for delivering excellent customer service to 4 5 customers requesting new electric and gas service or service rearrangements to new and existing facilities. From 2007 to 2010, I worked 6 as a service planning manager overseeing a larger work group with a 7 8 greater span of control responsible for delivering excellent customer service to customers requesting new electric and gas service or service 9 rearrangements to new and existing facilities. 10 11 In 2011, I was promoted into my current position as director of Local Service Planning & Design within the Customer Service Delivery 12 Department. 13 14 Q 4 What is the purpose of your testimony? I am sponsoring Chapter 1, "Policy and Proposal." A 4 15 Does this conclude your statement of qualifications? Q 5 16 A 5 Yes, it does. 17

## PACIFIC GAS AND ELECTRIC COMPANY STATEMENT OF QUALIFICATIONS OF WADE W. HALEY

3	Q 1	Please state your name and business address.
4	A 1	My name is Wade W. Haley. My business address is 1850 Gateway Blvd.,
5		Concord, California.
6	Q 2	Briefly describe your responsibilities at Pacific Gas and Electric Company
7		(PG&E).
8	A 2	I am a senior distribution analyst in the Electric Operations, Customer
9		Service Delivery organization. I work in the Service Planning Support group
10		providing field support for New Business and Work at the Request of Others
11	Q 3	Please summarize your educational and professional background.
12	A 3	I have a bachelor of arts degree in business administration – finance, from
13		California State University, Sacramento. I have spent the last 31 years with
14		PG&E as a senior new business representative, local office manager,
15		service planning supervisor, senior tariff analyst, senior program and project
16		managers, project team lead, senior distribution analyst, and manager.
17	Q 4	What is the purpose of your testimony?
18	A 4	I am sponsoring Chapter 2, "Mobile Home Park Conversion Program."
19	Q 5	Does this conclude your statement of qualifications?
20	A 5	Yes, it does.

## PACIFIC GAS AND ELECTRIC COMPANY STATEMENT OF QUALIFICATIONS OF TERESA J. HOGLUND

3 Q 1 Please state your name and business address. A 1 My name is Teresa J. Hoglund, and my business address is Pacific Gas and 4 Electric Company, 77 Beale Street, San Francisco, California. 5 6 Q 2 Briefly describe your responsibilities at Pacific Gas and Electric Company (PG&E). 7 A 2 I am a director in the Revenue Requirements and Analysis Department, 8 which is a group within the Regulation and Rates organization. I oversee 9 work related to short- and long-term rate forecasts, regulatory analysis and 10 revenue requirement forecasts, and cost and balancing account recovery. 11 Q 3 Please summarize your educational and professional background. 12 A 3 13 I received a bachelor of arts degree in business administration with an accounting concentration from the Pacific Lutheran University in 1983. After 14 my Undergraduate Program, I worked in the Tacoma office of 15 Ernst & Whinney as a consultant in the Tacoma Telecommunications 16 17 Practice. I received a certified public accountant certificate in the state of Washington in 1986. I moved to the state of California in 1987 where I 18 joined CPNational/Alltel as manager of Cost Separations and Settlements. 19 20 At CPNational/Alltel, over the next five years, I held various positions, including Western Region budget director, Western Region controller and 21 Southwest Region controller. 22 23 In 1992, I joined PG&E as a senior analyst in the Plant and Depreciation Accounting group within the Capital Accounting Department. Subsequently, 24 I held the position of the Plant and Depreciation manager. In 1995, I moved 25 26 to the Corporate Accounting Department and held various positions or combinations of such positions over nine years including Energy Accounting 27 28 manager, Technical Accounting manager, and External Financial Reporting

In 2004, I left PG&E for personal reasons. In 2009, I returned to PG&E as a senior regulatory specialist in the Analysis and Rates Department. In 2010, I was promoted to manager of Regulatory Analysis and Forecasting, which is a group within the Analysis and Rates Department. I did

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manager.

governance work related to balancing accounts and monthly revenue 1 requirement and rate forecasting. In 2011, I moved into my current position 2 as director of Revenue Requirements and Analysis. 3 I have sponsored testimony before the California Public Utilities 4 5 Commission for PG&E's recovery of expenditures in 1997 and 1998 to Enhance Transmission and Distribution System Safety and Reliability 6 Pursuant to Section 368(e) (A.99-03-039), the 2009 Market Redesign and 7 8 Technology Upgrade (A.10-02-012), the 2011 General Rate Case – Phase 3 (A.10-03-014) and Modifications to its SmartMeter™ Program 9 (A.11-03-014). 10 11 I am also sponsoring cost recovery testimony in the Default Residential Rate Programs (A.10-08-005) and the 2010 Market Redesign and 12 Technology Upgrade (A.11-02-011). 13 14 Q 4 What is the purpose of your testimony? I am sponsoring Chapter 4, "Cost Recovery and Ratemaking." A 4 15 Q 5 Does this conclude your statement of qualifications? 16 17 A 5 Yes, it does.

## IN THE MATTER OF RULEMAKING 11-02-018

# OF SAM GRANDLIENARD

## ON BEHALF OF SOUTHWEST GAS CORPORATION

**OCTOBER 5, 2012** 

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1			Southwest Gas Corporation Rulemaking 11-02-018
2			
3	F	BEFO	RE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA
4			Prepared Testimony
5			of Sam Grandlienard
6			
7	I. INTRODUCTION		
8	Q.	1	Please state your name and business address.
9	A.	1	My name is Sam Grandlienard. My business address is 13471 Mariposa Road,
10			Victorville, California 92395.
11	Q.	2	By whom and in what capacity are you employed?
12	A.	2	I am employed by Southwest Gas Corporation (Southwest Gas or the Company)
13			in the Engineering department of the Southern California Division. My title is
14			Manager of Engineering.
15	Q.	3	Please summarize your educational background and relevant business
16			experience.
17	A.	3	My educational background and relevant business experience are included in
18			Appendix B.
19	Q.	4	Have you previously testified before any regulatory commission?
20	A.	4	No.
21	Q.	5	What is the purpose of your prepared testimony in this proceeding?
22	A.	5	My testimony supports Southwest Gas' proposal to convert master-metered
23			mobile home parks (MHP) to direct utility service.
24	Q.	6	Please summarize your prepared testimony.
25	A.	6	My prepared testimony addresses the following key issues:
26			Southwest Gas' MHP demographics and existing transfer process;
27			Purpose and scope of the MHP Rulemaking; and

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 Southwest Gas' proposal for replacing MHP systems. Specifically, my testimony discusses the safety and reliability, prioritization and construction planning aspects of the Company's proposal.

## II. SOUTHWEST GAS MOBILE HOME PARK DEMOGRAPHICS AND EXISTING MHP TRANSFER PROCESS

- Q. 7 Please provide a brief overview of Southwest Gas and its current MHP demographics.
- A. 7 Southwest Gas is a public utility operating in California, Arizona and Nevada. In California, Southwest Gas serves approximately 180,000 customers in Placer, El Dorado, Nevada, and San Bernardino counties. The Company has 56 MHP customers; 13 in its northern California service territory and 43 in its southern California service territory. The demographics include approximately 3,292 spaces and park sizes range from four spaces to 282 spaces, with an average of approximately 59 spaces per park. Southwest Gas does not serve any mastermetered manufactured housing communities.
- Q. 8 Please describe Southwest Gas' existing MHP transfer process.
  - Southwest Gas' current transfer process is consistent with the transfer process codified in Sections 2791-2799 of the California Public Utilities Code (PU Code). The compliance standards upon which Southwest Gas bases its inspections of the MHP systems is consistent with both the PU Code and the orders of the California Public Utilities Commission (CPUC or Commission). The PU Code requires that any MHP constructed after January 1, 1997 in the state of California, be individually metered and owned, operated and maintained by the gas or electric corporation providing service in the area where the MHP is located.
- Q. 9 How many MHP transfers has Southwest Gas completed since 1997?
- A. 9 Since 1997, Southwest Gas has received a minimal number of inquiries for transfer and completed only one transfer that resulted in a full replacement of

- Is Southwest Gas aware of any circumstances that pose a barrier to completing MHP transfers under the current process?
- As part of its current transfer process, Southwest Gas provides the MHP owner with various written notices, including a letter outlining the transfer process. It also performs necessary inspections of the MHP systems, compiles engineering evaluations, and develops a detailed proposal bid for the transfer, including a breakdown of costs to the MHP owner. Southwest Gas has found that the transfer process typically stops when the written estimate of transfer costs is

## PURPOSE AND SCOPE OF THE MHP RULEMAKING

- Is Southwest Gas a participant in Rulemaking 11-02-018?
- What is the purpose of the Rulemaking?
  - On April 15, 2011, the Commission issued an Order Instituting Rulemaking (OIR) to answer, "What can and should the Commission do to encourage the replacement of [Mobile home Park] submeter systems with direct utility service on a reasonable basis and in a manner both timely and fair to all concerned?"1 The Rulemaking notes that, "Any answer to this question must address...safety/reliability, transfer prioritization and reasonableness of cost
- Has Southwest Gas submitted a proposal that addresses the questions and concerns raised in the Commission's OIR?
- A. 13 Yes. Southwest Gas offered a Proposal Regarding the Transfer of Master-Meter/Submeter Systems at Mobile home Parks and Manufactured Housing

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Order Instituting Rulemaking, at page 15.

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Communities to Electric and Gas Corporations (MHP Replacement Program)<sup>3</sup> to address what it believed to be the most significant concerns raised in the Rulemaking, namely:

- The consistent theme in the Rulemaking of the struggle between MHPs,
  who view the utility transfer process as too stringent or expensive, and the
  utilities who require (at a minimum) information from MHP owners that is
  consistent with Code in order to properly review and evaluate their
  facilities.
- Ensuring safe, reliable service from Commission-regulated utilities.
- Easing the burden on the Commission in terms of MM MHP inspections and oversight.

## IV. SOUTHWEST GAS' MHP REPLACEMENT PROGRAM

- Q. 14 Please provide an overview of Southwest Gas' MHP Replacement Program.
  - Southwest Gas proposes a voluntary program whereby participating MHPs will contract with Southwest Gas for the installation of a new parallel system that will be owned and maintained by Southwest Gas. As detailed more fully in my testimony and the testimony of Company witness A. Brooks Congdon, Southwest Gas' MHP Replacement Program discusses safety and reliability, prioritization, the construction planning process, customer outreach and cost recovery.
- Q. 15 Should MHP transfers be voluntary or should the Commission move toward complete elimination of master-metered MHP systems?
- A. 15 Southwest Gas supports a voluntary program for the conversion of MHP systems.

Southwest Gas first submitted its MHP Replacement Program on October 21, 2011. Since then, the Company has actively participated in various Commission workshops and engaged in discussions with other parties, and it has continued to refine its proposal. My testimony describes the Company's current position.

Q. 16 What legislation, if any, is necessary to establish Southwest Gas' MHP Replacement Program?
A. 16 Southwest Gas does not believe legislation is necessary to establish its MHP Replacement Program. The Program is voluntary and MHPs who do not choose to participate will continue to be subject to the jurisdiction of the Commission's Consumer Protection and Safety Division (CPSD).

## A) System Safety and Reliability

- Q. 17 Please describe some of the safety and reliability issues related to MHP systems.
- A. 17 While Southwest Gas is not aware of any imminent safety concerns related to the MHP community as a whole, Southwest Gas and the other parties to this proceeding have encountered a number of factors that could contribute to and/or result in safety and reliability issues, including but not limited to:
  - Lack of documentation such as installation records, operations and maintenance records, as-built drawings, and system maps
  - "Grandfathered" systems that have not been upgraded to meet current codes
  - Systems that are code-compliant but do not meet utility design and/or installation standards<sup>4</sup>
- Q. 18 How does the Company's MHP Replacement Program address safety and reliability concerns?
- A. 18 Southwest Gas will fully replace the existing natural gas systems of participating MHPs, resulting in new distribution systems that are designed and built to Southwest Gas' standards (which adhere to all federal and CPUC regulations) and comply with currently applicable codes.

June 14, 2011 workshop presentations of Southwest Gas, Pacific Gas & Electric Company (PG&E), Southern California Gas Company (SoCalGas), San Diego Gas & Electric Company (SDG&E), Southern California Edison Company (SCE), and Department of Housing & Community Development. See also, Prepared Testimony of PG&E witness Wade W. Haley.

- Q. 19 Does the MHP Replacement Program contemplate that the CPSD will continue to exercise jurisdiction over the safety of MHP gas systems during the conversion process?
- A. 19 Yes. Southwest Gas' proposal contemplates that the CPSD will maintain jurisdiction over the safety of each existing MHP natural gas system until such time as the MHP system is cut over and direct utility service begins.

#### **B)** Prioritization

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- Q. 20 How will the MHP Replacement Program prioritize MHP conversions?
- A. 20 Southwest Gas proposes a prioritization system for MHP gas systems that involves the CPSD and is driven by safety. Although specific details would need to be determined, Southwest Gas' proposal contemplates that the Company will submit a list of Program applicants to the CPSD at pre-determined intervals, and the CPSD will assign a safety ranking to those MHPs based on previous inspections of the gas systems. The MHPs with the highest level of gas safety concerns will receive the highest priority and be targeted for replacement first.
- Q. 21 How should electric systems be prioritized?
- A. 21 Southwest Gas anticipates that the gas conversion schedule will drive the electric conversion schedule. Southwest Gas will prioritize the replacements as described above, and will notify the electric utilities in overlapping service territories of the schedule.

#### C) Construction Planning and Process

- 22 Q. 22 Please describe the construction planning process.
- A. 22 Consistent with its current MHP transfer process, Southwest Gas
  representatives will visit with each Program participant and evaluate the current
  facilities. Southwest Gas will secure all necessary land rights documents and
  will develop a construction schedule to be approved by the MHP owner.
  - Q. 23 How will land rights and environmental issues be addressed?

The Prepared Testimony of PG&E witness Wade W. Haley (Chapter 2, Section 2 C, Subsections 4 and 5) discusses PG&E's approach to land rights and 3 environmental issues and remediation. Southwest Gas will address these 4 issues in the same manner. 5 Q. 24 How will construction permits be obtained? 6 A. 24 The Prepared Testimony of PG&E witness Wade W. Haley (Chapter 2, Section 7 C, Subsection 8) discusses permits that will be obtained by the utility and 8 permits that are the responsibility of the MHP Owner. Southwest Gas will 9 address permitting responsibilities in the same manner. 10 Q. 25 Please describe the construction details for converting the MHP systems. 11 A. 25 The Prepared Testimony of PG&E witness Wade W. Haley (Chapter 2, Section 12 C, Subsection 7) discusses the construction process. Although the construction 13 standards of Southwest Gas differ slightly from PG&E's, Southwest Gas will 14 approach the construction process in the same manner. Further detail 15 regarding Southwest Gas' construction standards can be found in the joint cost 16 report, submitted July 13, 2012.<sup>5</sup> While the joint cost report details a specific 17 MHP conversion, San Luis Rey MHP, it is important that Southwest Gas 18 maintain the flexibility needed to design and construct its MHP conversions 19 based on the unique design and construction differences inherit to each MHP. 20 Q. 26 Will the Company's MHP Replacement Program detract from its other utility 21 endeavors? 22 A. 26 The Company's MHP Replacement Program will not detract from its other utility 23 services as Southwest Gas will primarily utilize contract labor for its MHP 24 conversions. 25 Q. 27 How does the Company plan to improve the ease and speed of transfers and 26 "Exhibit 1: Mobile Home Parks and Manufactured House Communities Service Transfer to Electric

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and Gas Corporations Joint Cost Report".

reducing their cost?

- The greatest efficiencies in conversions will be realized from proper up-front planning. A thorough review of existing MHP facilities data, coordination meetings with MHP owners and other utilities, proper allocation of time for obtaining permits for construction, and proper allocation of Company and contract resources (both labor and financial) are key to reducing costs and improving speed of conversions. Additional cost savings can be realized if Southwest Gas and the electric utility in the MHP utilize a joint trench design.
- Q. 28 Does Southwest Gas' MHP Replacement Program contemplate "beyond the meter" work?
  - Yes. Although "beyond the meter" work has historically been the responsibility of the MHP owner or the MHP tenants, Southwest Gas believes that in order to achieve the CPUC's goal of efficiently converting MHP systems to direct utility service, the existing MHP systems should be completely abandoned and replaced, and uniform service should be provided by the utility to all MHP tenants. This is best accomplished by allowing the utility to contract with certified plumbers for the installation of a houseline (which will thereafter be owned and maintained by the MHP owner or the MHP tenant) from the meter to the coach, and to include the costs with its other recoverable conversion costs.
- Q. 29 Please describe what "beyond the meter" work will entail.
- A. 29 The joint cost report details Southwest Gas' proposal for including "beyond the meter" work in its MHP Replacement Program.
- Q. 30 Is there any additional work anticipated in Southwest Gas' MHP Replacement Program?
- A. 30 Yes. Southwest Gas has approximately 15 MHPs located in heavy snow fall areas within its California service territory. When customers within these areas relocate their meters, Southwest Gas requires the installation of a snow shed to

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protect the meter. As such, Southwest Gas proposes it be authorized to provide snow sheds, as necessary, as part of its MHP Replacement Program. The installation of customer snow sheds would be handled in the same manner as the "beyond the meter" work described in response number 28.

- Q. 31 Were snow shed costs included in Southwest Gas' portion of the joint cost report?
- A. 31 No. Because the park selected for the joint cost report was not located in a heavy snow fall area, Southwest Gas did not include snow shed costs in its estimate. However, Southwest Gas has estimated the cost for installing snow sheds as proposed above and those estimates are incorporated into the calculations found in Exhibit No.\_ (ABC-1) to the testimony of A. Brooks Congdon.
- Q. 32 Does this proposal for MHP conversions differ from Southwest Gas' practice for reconnecting service to fixed residences when, for its own convenience or needs, the utility relocated that service? (In the latter instance, please describe who does the construction and how the costs are both calculated and allocated.)
  - If Southwest Gas relocates a service line for a fixed residence due to circumstances not involving the homeowner, such as a relocation necessitated by a system improvement project, the relocation costs would not be directly charged to the customer. Southwest Gas or its contractors would perform the relocation work. The estimated costs are calculated using historical pipe footage, pipe material and pavement/landscape restoration information and are allocated to the specific system improvement project.

This proposal differs from the example provided above in that the current MHP systems are not owned or maintained by Southwest Gas. Nevertheless, by only replacing the MHP systems up to the meter for each space, the MHP owner or, more likely, the MHP tenant will be responsible for the cost of replacing the

houseline after the meter. These owners and tenants may be unwilling or unable to replace existing houselines. Accordingly, Southwest Gas anticipates that it will be unable to uniformly convert all MHP tenants to direct utility service without the "beyond the meter" work being performed.

- Q. 33 Please describe the customer outreach and cost recovery components of Southwest Gas' MHP) Replacement Program.
- A. 33 The Prepared Testimony of Company witness A. Brooks Congdon discusses both the customer outreach and cost recovery components of the Company's MHP Replacement Program.
- Q. 34 Does this conclude your prepared direct testimony in this matter?
- A. 34 Yes.

## IN THE MATTER OF RULEMAKING 11-02-018

OF
A. BROOKS CONGDON

ON BEHALF OF
SOUTHWEST GAS CORPORATION

**OCTOBER 5, 2012** 

#### Table of Contents of Prepared Testimony of <u>A. BROOKS CONGDON</u>

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1			Southwest Gas Corporation Rulemaking 11-02-018
2			rais.ma.ang 11 02 010
3		REEO	RE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA
4		JLI O	
5			Prepared Testimony of
6			A. Brooks Congdon
7	<u>I. IN</u>	ITRO	DUCTION
8	Q.	1	Please state your name and business address.
9	A.	1	My name is A. Brooks Congdon. My business address is 5241 Spring Mountain
10			Road, Las Vegas, Nevada 89150.
11	Q.	2	By whom and in what capacity are you employed?
12	A.	2	I am employed by Southwest Gas Corporation (Southwest Gas or the Company)
13			in the Pricing and Tariffs department. My title is Manager Pricing and Tariffs.
14	Q.	3	Please summarize your educational background and relevant business
15			experience.
16	A.	3	My educational background and relevant business experience are included in
17			Appendix B.
18	Q.	4	Have you previously testified before any regulatory commission?
19	A.	4	Yes, I have previously testified before the California Public Utilities Commission
20			(CPUC or Commission), the Arizona Corporation Commission and the Public
21			Utilities Commission of Nevada.
22	Q.	5	What is the purpose of your prepared testimony in this proceeding?
23	A.	5	My testimony supports the Company's proposal to convert master-metered
24			mobile home parks (MHP) to direct utility service.
25	Q.	6	Please summarize your prepared testimony.
26	A.	6	My prepared testimony addresses the following key issues:
27			The cost recovery aspects of the Company's proposal for replacing MHP

systems (MHP Replacement Program)<sup>1</sup>, including but not limited to the proposed duration of the program, and the program's impact on the Company's main and service extension rules, as well as its master-meter discount program.

 The customer outreach and education aspects of the Company's MHP Replacement Program, including how other parties to this proceeding can assist in promoting the program.

#### **II. COST RECOVERY**

- Q. 7 Please describe the proposed cost recovery for the Company's MHP Replacement Program.
- A. 7 Southwest Gas proposes a comprehensive cost recovery methodology to ensure that the actual costs associated with the MHP Replacement Program are recovered both timely and in a fair manner. To accomplish this, between its general rate cases, the Company proposes to recover from customers the revenue requirement for costs actually incurred in its MHP Replacement Program through a monthly surcharge. The deferred revenue requirement would include return on investment (rate base times authorized return), depreciation expense, property taxes, customer outreach costs and incremental customer-related expenses. Recovery would be on an equal cents per therm basis.
- Q. 8 How will the Company track and recover the MHP Replacement Program costs?
   A. 8 The Company proposes that a new balancing account be established to record the revenue requirement associated with completed program construction. The first-year program surcharge would be based on the revenue requirement for the

Company's budgeted program expense. Monthly entries would be made to

An overview of the Company's MHP Replacement Program, and details regarding the safety and reliability, prioritization and construction planning aspects of the Company's proposal are addressed in the Prepared Testimony of Company witness Sam Grandlienard.

record program cost recoveries and incrementally incurred revenue 2 requirements. Southwest Gas will file an annual advice letter to reset the 3 program surcharge based on the coming year's program budgeted expense and 4 the current balance in the account. Q. 5 9 How will the Company ensure reasonableness in recovering the cost of 6 converting mobile home park tenants to utility service? Please provide an 7 estimate of the impact to other customers. 8 A. 9 Southwest expects the average residential bill impact assuming one-hundred 9 percent participation in the replacement program will not exceed \$0.56 per 10 month in Southern California or \$0.84 per month in Northern California / South 11 Lake Tahoe. Exhibit No.\_(ABC-1) reflects the annual cost and average 12 residential customer bill impacts based on the Company's estimated 13 replacement costs provided in the joint utility cost report, submitted on July 13, 14 2012<sup>2</sup>, assuming replacements take place all in one year, two years, etc. up to 15 ten years. 16 Q. 10 How should MHP Replacement Program costs be financed and what portion of 17 those costs should be borne by the park owners and tenants? 18 Α. 10 The Company proposes that it replace the distribution system plus any piping 19 from its meter to the tenant's coach and that it be allowed to recover the cost of 20 service (return on investment, taxes and depreciation) from customers. 21 Therefore, the only remaining costs that may require financing are safety-related 22 upgrades to house-line and appliances within the tenant's coach. Under the 23 Company's proposal, tenants remain responsible for the cost of upgrades inside their homes. 24 25 Q. 11 Please explain why the Company's conversion plan will not adversely affect 26

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"Exhibit 1: Mobile Home Parks and Manufactured House Communities Service Transfer to

Electric and Gas Corporations Joint Cost Report".

financial resources or detract from its other utility services.

- A. 11 The Company will establish a separate budget for conversion program expenses and its proposed cost recovery mechanism allows the Company to recover the revenue requirement for its conversion program on a timely basis. Therefore, the Company does not anticipate the MHP Replacement Program will adversely affect its financial resources.
- Q. 12 Should there be any changes to the Company's master-meter discount program to promote the MHP Replacement Program?
- A. 12 Aside from terminating the master-meter discount once participating MHPs have completed the conversion process, the Company does not suggest any changes to the master-meter discount program at this time.
- Q. 13 Should the MHP Replacement Program have a defined duration and how should the Commission deal with involuntary conversions, if any, warranted for safetyrelated and/or reliability reasons after the program expires?
- A. 13 Southwest Gas' MHP Replacement Program does not propose a sunset date.

  Instead, the Company suggests including the new program balancing account and any program terms and conditions developed through this proceeding in its California Gas Tariff. This will allow the program's cost recovery and administrative mechanisms to remain in effect until they are no longer needed.
- Q. 14 Can the main and service extension rules of the Company's tariff be used to offset the cost of the conversion program?
- A. 14 No. The Company's main and service extension rules allow the Company to install facilities to serve new customers up to the level of cost (the allowable investment) supported by the incremental revenue the Company receives from the customers. The Company determines the allowable investment based on the incremental revenue received from conversion customers and adjusts the revenue requirement for each conversion project accordingly. However, in the

case of the MHP Replacement Program, there is little incremental natural gas revenue gained by the Company. The Company's residential rates and master meter per therm rates are equal. The only incremental margin the Company will earn from the conversions will be a somewhat greater basic service charge revenue. The master-meter discount, which the Company will cease providing to park owners upon conversion, cannot be treated as incremental revenue because the discount is intended cover operational costs that are assumed by the Company upon conversion.

#### **III. CUSTOMER OUTREACH**

- Q. 15 Please describe the Company's proposal for customer outreach and education regarding the MHP Replacement Program.
- A. 15 Although questions and concerns raised by MHP owners and tenants will vary by utility, service territory and MHP, Southwest Gas' proposal envisions a customer outreach and education process that follows the following general guidelines:
  - Phase 1 General Outreach
    - MHP owners will be notified of the program and provided general information as to its requirements. Southwest Gas will also make the state and local governments within its service territory aware of the program.
    - Other general outreach efforts may include: letters and/or phone calls
      to MHP owners; program information posted on Southwest Gas'
      website and the CPUC website; and providing notice of the program
      via local newspapers, magazines and/or trade publications.
  - Phase 2 Construction Planning
    - After a MHP enrolls in the MHP Replacement Program, Southwest
       Gas will provide more specific information to MHP owners and

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introduce the program to MHP tenants. Southwest Gas contemplates that, in addition to information being provided by the utility, each participating MHP owner will be required to work with the utility to inform and educate tenants about the program.

- Southwest Gas will continue to keep tenants informed about the conversion process, and will provide information and answer questions as to what tenants can expect during construction (service disruptions, road closures, etc.).
- Southwest Gas will provide resource information for disabled and low income tenants.

#### Phase 3 – Construction

Southwest Gas will continue to communicate with MHP owners and tenants to keep them apprized of the status of the conversion and to answer any questions that may arise during construction.

#### • Phase 4 – Post-Construction

- As construction concludes, Southwest Gas will provide MHP owners and tenants with information related to establishing and maintaining direct utility service, including information on any "beyond the meter" work that was performed as part of the conversion process.
- Southwest Gas will assist MHP tenants in establishing their Southwest Gas customer accounts, including but not limited to account set-up; energy efficiency, low income assistance and other utility programs; customer service telephone numbers and website address; public service information (what to do if you smell natural gas); and CPUC telephone numbers and website address.
- Q. 16 What does Southwest Gas anticipate the role of the Commission and other parties to be in terms of customer outreach and education?

A.

- A. 16 Southwest Gas believes that in order for outreach and education to be most successful, the collective cooperation and support of all interested parties, including the Commission's Consumer Protection and Safety Division (CPSD), Golden State Manufactured Homeowners League (GSMOL), Western Manufactured Housing Communities Association (WMA), and the Department of Housing and Community Development (HCD), is required. All parties should promote the program and its benefits.
- Q. 17 Has Southwest Gas estimated the costs associated with its proposed outreach and education?
  - Yes. Exhibit No.\_(ABC-1) reflects the Company's estimated outreach and education costs and their impact on the proposed surcharge. However, these estimates are preliminary. Outreach and education costs will vary depending on the nature and frequency of communications, and the unique circumstances that will undoubtedly be found within each MHP that enrolls in the MHP Replacement Program. The estimate also does not take into account the possibility that Southwest Gas can partner with electric companies in overlapping services territories and conduct joint outreach and education. This would help streamline communications and reduce costs.
- Q. 18 Does this conclude your prepared direct testimony in this matter?
- A. 18 Yes.

# SOUTHWEST GAS CORPORATION CHAPTER 6 EXHIBIT NO.\_(ABC-1)

SOUTHWEST GAS CORPORATION
STATE OF CALIFORNIA
AVERAGE MONTHLY RESIDENTIAL BILL IMPACT OF MMMHP CONVERSION BASED ON SOUTHWEST GAS CONVERSION COST ESTIMATE

Line						Con	version	Conversion Program Cost and Average Bill Impact $oxed{[1]}$	and Av	erage Bill Imp	act [1]				Line
No.	Description	Amount		1		2		3		4		2		10	No.
	(a)	(q)		(c)		(p)		(e)		(£)		(g)		(h)	
3 2 1	Total Parks Total Spaces Spaces with Meter Shed	56 3,308 894													1 7 8
4 5 7	Customer Outreach per Space Conversion Cost per Space Total Outreach and Conversion Cost Annual Cost per Space	\$ 10.73 \$ 1,158.00 \$ 1,168.73 \$ 233.75													4 S 9 C
∞ ೧	Beyond the Meter (Meter to Coach) per Space Annual Cost per Space	\$ 889.00													80 D
10	Meter Shed Annual Cost per Space	\$ 2,500.00													10
12	Cost of Service Factor Applicable Annual Therms	20.0000% 142,181,614													12 13
14	Outreach and Conversion Annual Revenue Requirement		<b>⋄</b>	773,233	<	386,616	<b>\$</b>	257,744	٠,	193,308	<b>\$</b>	154,647	⋄	77,323	14
15 16 17	Avg Monthly Cost / Residential customer Southern California (Average Use 44 Therms) Northern California (Average Use 61 Therms) South Lake Tahoe (Average Use 66 Therms)		w	0.24 0.33 0.36	\$	0.12 0.17 0.18	<b>\$</b>	0.08 0.11 0.12		0.08	\$	0.05 0.07 0.07	<b>⋄</b>	0.03	15 16 17
18	Outreach, Conversion and Beyond the Meter Annual Revenue Requirement Avg Monthly Cost / Residential Customer		<b>⋄</b>	1,361,395	<b>ب</b>	869'089	s,	453,798	<b>⋄</b>	340,349	<	272,279	•	136,140	18
19 20 21	Southern California (Average Use 44 Therms) Northern California (Average Use 61 Therms) South Lake Tahoe (Average Use 66 Therms)		<b>\$</b>	0.42 0.58 0.63	<b>∽</b>	0.21 0.29 0.32	<b>⇔</b>	0.14 0.19 0.21	<b>ss</b> 2	0.11 0.15 0.16	<b>⋄</b>	0.08 0.12 0.13	₩.	0.04	19 20 21
22	Conversion, House Line and Meter Shed Annual Revenue Requirement Ave Monthly Cost / Residential Customer		s,	1,808,395	<b>•</b>	904,198	· •	602,798	<b>↔</b>	452,099	\$	361,679	<b>.</b>	180,840	22
23 24 25	Southern California (Average Use 44 Therms) Northern California (Average Use 61 Therms) South Lake Tahoe (Average Use 66 Therms)		•	0.56 0.78 0.84	<b>\$</b>	0.28	<b>•</b>	0.19 0.26 0.28	· · · · · · · · · · · · · · · · · · ·	0.14	ý.	0.11 0.16 0.17	<b>\$</b>	0.06	23 24 25

[1] Cost and bill impacts if all MHP spaces are converted to utility service in one year, two years, etc, up to ten years. Costs and bill impacts are additive. For example, Southern California three-year conversion average bill impact \$.19 in year one, \$.38 in year two and \$.57 in year three.

## SOUTHWEST GAS CORPORATION APPENDIX B STATEMENTS OF QUALIFICATIONS

### SOUTHWEST GAS CORPORATION STATEMENT OF QUALIFICATIONS OF A. BROOKS CONGDON

I received a Bachelor of Science degree in Economics from Iowa State University in 1975.

From 1976 to 1980, I was employed as a Forecasting Analyst for General Telephone of the Midwest in the Company's Columbus, Nebraska office. My responsibilities there primarily involved projecting growth in demand for telephone service in eastern Nebraska and western Iowa.

From 1980 to 1984, I was employed as a Rate Analyst in the Rate

Department of Pacific Power and Light Company in Portland, Oregon where my
primary responsibilities involved performing cost-of-service studies and
designing rates for electric and water utilities.

In 1984, I accepted a position at Kansas Electric Power Cooperative in Topeka, Kansas where my primary responsibilities included coordination of intervention in wholesale power rate cases at the Federal Energy Regulatory Commission and preparation of the cooperatives' rate case activity before the Kansas Corporation Commission.

I began my employment with Southwest in 1987 in the Rate Department (now the Pricing and Tariffs Department) as a Rate Specialist. Since that time, I have held positions of increasing responsibility. My present position is Manager/Pricing and Tariffs. I report to the Director/Pricing and Tariffs. I am responsible for the development of rate design and tariff proposals for Southwest in its three-state retail rate jurisdictions.

I have submitted prepared written testimony and oral testimony before the Public Utilities Commission of Nevada, the California Public Utilities Commission, the Arizona Corporation Commission, and the Kansas Corporation Commission.

### SOUTHWEST GAS CORPORATION STATEMENT OF QUALIFICATIONS OF SAM GRANDLIENARD

I graduated from Colorado State University in 2003 with a Bachelor of Science degree in Mechanical Engineering. My career began as a materials science engineer with Composite Technology Development, Inc. in 2003. I became the supervisor of compliance/engineering in the Southern California Division of Southwest Gas in 2011 and was promoted to Manager of Engineering that same year.

I report to the Director of Gas Operations. My primary responsibilities are the design, operation, maintenance and code compliance of natural gas distribution and transmission pipeline facilities, as well as budget, system planning and project management.